

## Message Text

CONFIDENTIAL

PAGE 01 DAR ES 00718 170654Z  
ACTION AF-08

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-01  
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 PC-01 AID-05 SSC-01 OMB-01 /087 W  
-----170712Z 073883 /23-12

R 151426Z FEB 77 ZDK  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC 4088  
INFO AMEMBASSY ADDIS ABABA  
AMEMBASSY BUJUMBURA  
AMCONSUL CAPE TOWN  
AMEMBASSY KIGALI  
AMEMBASSY KINSHASA  
AMEMBASSY LILONGWE  
AMEMBASSY LONDON  
AMEMBASSY LUSAKA  
AMEMBASSY MAPUTO  
AMEMBASSY MOGADISCIO  
AMEMBASSY NAIROBI  
AMEMBASSY PRETORIA  
USMISSION USUN NEW YORK  
AMCONSUL ZANZIBAR POUCH

C O N F I D E N T I A L DAR ES SALAAM 0718

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS  
TAGS: PINT, PINR, PGOV, TZ  
SUBJECT: TANZANIAN CABINET CHANGES

REFS: DAR ES SALAAM 0685, 0686, 0713

1. TANZANIAN GOVERNMENT AND PARTY SHIFTS ANNOUNCED FEB 13-14  
UNLIKELY AFFECT TANZANIAN POLICIES OF CONCERN TO US OR TANZANIAN-  
US BILATERAL RELATIONS. NYERERE'S CONTROL OVER FOREIGN AND  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAR ES 00718 170654Z

DOMESTIC POLICIES REMAINS UNCHANGED. TANZANIA'S ACTIONS ON  
SOUTHERN AFRICAN MATTERS WILL CONTINUE. USAID AND OTHER DIRECT  
TANZANIAN-AMERICAN MATTERS UNLIKELY BE AFFECTED, THOUGH WE  
WILL BE DEALING WITH SOME NEW FACES.

2. WE DO NOT CREDIT RUMORS THAT CABINET AND PARTY SHIFTS WERE  
TRIGGERED BY EITHER TANZANIA'S BORDER DISPUTE WITH KENYA OR

INTERNAL SECURITY CONCERNS. SUCH CHANGES WERE EXPECTED TO FOLLOW INAUGURATION OF THE NEW REVOLUTIONARY PARTY. SOME OF THOSE INVOLVED, SUCH AS AMBASSADOR TO ZAIRE MOHAMED ALI FOUM, WERE CALLED BACK IN ADVANCE OF THE FEB 5 CELEBRATIONS.

3. FORMATION OF THE NEW PARTY PROVIDED OPPORTUNITY TO RESOLVE THE PROBLEM OF PRIME MINISTER KAWAWA, WHO HAD SHOWN INCAPACITY TO ACT AS NUMBER-THREE OFFICIAL OF AZICGPLEX GOVERNMENT AND NUMBER-TWO OFFICIAL OF INCREASINGLY DOMINANT RULING PARTY. KAWAWA HAS BEEN LOYAL TO NYERERE AND NYERERE VALUED HIS LONG SERVICES. THE NEW ROLE WHICH NYERERE APPEARS TO ENVISAGE FOR FIRST VICE PRESIDENT ABOUD JUMBE -- AS HIS PROBABLE SUCCESSOR IN THE OPERATIONAL MANAGEMENT OF THE GOVERNMENT -- MADE RESOLUTION OF THE KAWAWA DILEMMA UNAVOIDABLE.

4. NYERERE AND JUMBE ARE NOW SHARPLY DIFFERENTIATED AT THE TOP OF THE GOVERNMENT AND PARTY. PRIME MINISTER SOKOINE WILL NOT BE MORE THAN PRIMA INTER PARES WITHIN THE CABINET. HE HAS NOT RECEIVED THE SECOND VIC PRESIDENT POSITION, WHICH REMAINS VACANT (AND PERHAPS HEADED FOR THE CONSTITUTIONAL SCRAPHEAP). KAWAWA APPEARS TO BE READ OUT OF ANY MAJOR ROLE IN THE NEW PARTY, BUT HAS BEEN GIVEN THE IMPORTANT DEFENCE MINISTRY WHERE HE IS POPULAR BOTH PERSONALLY AND FOR HIS LONG-TIME SUPPORT OF THE ACQUISITION OF MORE SOPHISTICATED MILITARY HARDWARE. NYERERE APPARENTLY ALSO COUNTS ON HIS CONTINUED LOYALTY, THOUGH HE HAS BEEN ASSIGNED A PRINCIPAL SECRETARY FROM NYERERE'S OWN TINY ZANAKI TRIBE.

5. SOME CABINET CHANGES MAY HAVE BEEN INFLUENCED BY THE DEVELOPING  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAR ES 00718 170654Z

COMMUNICATIONS CRISIS WITH KENYA. THE ASSIGNMENT OF THE COMMUNICATIONS AND TRANSPORT MINISTRY TO AMIR JAMAL, WITH F.A. BYABATO MADE HEAD OF THE PARASTATAL NATIONAL TRANSPORT COMPANY, SUGGESTS THAT TANZANIA IS FACING UP TO THE PROBLEMS RESULTING FROM THE BREAKUP OF EAST AFRICAN AIRLINES AND THE CLOSURE OF THE KENYAN FRONTIER. IN ADDITION, THE EAST AFRICAN COMMUNITY DEBACLE BROUGHT HOME A NUMBER OF OFFICIALS FOR WHOM JOBS NEEDED TO BE FOUND, INCLUDING AL-NOOR KASSUM, THE NEW MINISTER FOR WATER, ENERGY AND MINERALS, WHO JOINS JAMAL AS A SECOND ASIAN IN THE CABINET.

6. THE NEW FOREIGN MINISTER, BENJAMIN MKAPA, IS LIKE HIS PREDECESSOR A RESOLUTE EXPONENT OF TANZANIAN'S IDEOLOGY AND INTERNATIONAL POLICIES. WITH A JOURNALISTIC BACKGROUND, HE IS MORE OF A PUBLICIST THAN THE ECONOMICS AND THEORGY-ORIENTED KADUMA. HE MAY PROVE SOMEWHAT MORE OUTSPOKEN, AND RELY LESS ON HIS MINISTRY, THAN DID KADUMA DURING HIS RELATIVELY SHORT TENURE. HE MAY ALSO PROVE SOMEWHAT MORE SENSITIVE TO THE PUBLIC RELATIONS ASPECT OF HIS JOB.

7. IN SUM, THE NEW FACES ARE MEN WITH MUCH THE SAME BACK-  
GROUNDS AND IDEOLOGICAL OUTLOOKS AS THE OLD, AND NYERERE  
REMAINS VERY MUCH THE FOUNTAINHEAD OF ALL IMPORTANT TANZANIAN  
POLICIES AND ACTIONS.  
SPAIN

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, PERSONNEL APPOINTMENTS, POLITICAL PARTIES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 15-Feb-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977DARES00718  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770056-0693  
**Format:** TEL  
**From:** DAR ES SALAAM  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770242/aaaabkqc.tel  
**Line Count:** 122  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 6346cec6-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 DAR ES SALAAM 685  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 07-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3322797  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** TANZANIAN CABINET CHANGES  
**TAGS:** PINT, PINR, PGOV, TZ  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/6346cec6-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009